THINK **BIGGER** DO **GOOD** POLICY SERIES

Promoting the Mental Health of Parents and Children by Strengthening Medicaid Support for Home Visiting

Elisabeth Wright Burak, M.P.P., M.S.W., and Vikki Wachino, M.P.P.

Spring 2023



Dear Reader,

Now is the time to solve the growing behavioral health needs in our country by advancing public policies that transform the delivery of mental health and substance use disorder services and address outdated funding mechanisms.

This paper is part of Think Bigger Do Good, a series of papers launched in 2017 through the support and leadership of the Thomas Scattergood Behavioral Health Foundation and Peg's Foundation. While the paper topics continue to evolve, our goal to develop a policy agenda to improve health outcomes for all remains constant.

In partnership with national experts in behavioral health, including our editors, Howard Goldman and Constance Gartner, we identified seven critical topics for this third series of papers. Each paper identifies the problem and provides clear, actionable solutions.

We hope you join us in advocating for stronger behavioral health policies by sharing this paper with your programmatic partners, local, state, and federal decision makers, advocacy organizations, and voters. To learn more about Think Bigger Do Good and to access the other papers in the series, visit **www.thinkbiggerdogood.org**

Sincerely,

Joseph Pyle, M.A.

President

Scattergood Foundation

Founding Partner of Series

Jane Mogavero, Esq.

Executive Director

Patrick P. Lee Foundation

Rick Kellar, M.B.A.

President

Peg's Foundation

Founding Partner of Series

Tracy A. Sawicki

Executive Director

Peter & Elizabeth Tower Foundation

We would like to acknowledge the following individuals for their participation in the meeting that led to the conceptualization of the paper series.

Colleen L. Barry, Ph.D., M.P.P.

John Hopkins Bloomberg School of Public Health

Cynthia Baum-Baicker, Ph.D.

The Scattergood Foundation

Anita Burgos, Ph.D.

Bipartisan Policy Center

Thom Craig, M.P.A.

Peg's Foundation

Rebecca David, M.P.H.

National Council for Behavioral Health

Kelly Davis

Mental Health America

Lisa Dixon, M.D., M.P.H.

Columbia University, NY State Psychiatric Institute, and Psychiatric Services

Sara Dugan, Pharm.D., B.C.P.P., B.C.P.S.

Northeast Ohio Medical University

Peter Earley

Author & Journalist

Alyson Ferguson, M.P.H.

The Scattergood Foundation

Richard Frank, Ph.D.

Harvard Medical School

Rachel Garfield, Ph.D., M.H.S.

The Henry J. Kaiser Family Foundation

Mary Giliberti, J.D.

Mental Health America

Aaron Glickman, B.A.

Perelman School of Medicine, University of Pennsylvania Sherry Glied, Ph.D.

NYU Wagner School of Public Service

Howard Goldman, M.D., Ph.D.

University of Maryland School of Medicine

Pamela Greenberg, M.P.P.

Association for Behavioral Health and Wellness

Kimberly Hoagwood, Ph.D.

New York University School of Medicine

Michael F. Hogan, Ph.D.

Hogan Health Solutions

Chuck Ingoglia, M.S.W.

National Council for Behavioral Health

Rick Kellar, M.B.A.

Peg's Foundation

Kelly Kelleher, M.D., M.P.H.

The Research Institute at Nationwide Children's Hospital

Jennifer Mathis, J.D.

Bazelon Center for Mental Health Law

Donald Matteson, M.A.

Peter & Elizabeth Tower Foundation

Brian McGregor, Ph.D.

Satcher Health Leadership Institute, Morehouse College

Erik Messamore, M.D.

Northeast Ohio Medical University

Ben Miller, PsyD

Well Being Trust

Jane Mogavero, Esq.

Patrick P. Lee Foundation

Mark R. Munetz, M.D.

Northeast Ohio Medical University

Sandra Newman, Ph.D.

John Hopkins Bloomberg School of Public Health

Joseph Pyle, M.A.

The Scattergood Foundation

Barbara Ricci

Center for High Impact Philanthropy

Cheryl Roberts, Esq.

Greenberger Center

Victoria Romanda

Peg's Foundation

Tracy A. Sawicki

Peter & Elizabeth Tower Foundation

Lloyd Sederer, M.D.

NYS Office of Mental Health/Mailman School of Public Health

Dominic Sisti, Ph.D.

Scattergood Program for Applied Ethics in Behavioral Health Care & Perelman School of Medicine at the University of Pennsylvania

Andrew Sperling, J.D.

NAMI

Kate Williams, J.D.

The Scattergood Foundation

Glenda L. Wrenn, M.D., M.S.H.P.

180 Health Partners

Titles in the Paper Series

Editors Howard Goldman, M.D., Ph.D. and Constance Gartner, M.S.W.

America's Opioid Epidemic

Lloyd I. Sederer, M.D.

Behavioral Health and the Individual Health Insurance Market: Preserving Key Elements of Reform Richard G. Frank, Ph.D. and Sherry A. Glied, Ph.D., M.A.

Bringing Treatment Parity to Jail Inmates with Schizophrenia

Mark R. Munetz, M.D., Erik Messamore, M.D., Ph.D., and Sara E. Dugan, Pharm.D., B.C.P.P., B.C.P.S.

Coordinated Specialty Care for First-Episode Psychosis: An Example of Financing for Specialty Programs Lisa B. Dixon, M.D., M.P.H.

COVID-19, Structural Racism, and Mental Health Inequities: Policy Implications for an Emerging Syndemic Ruth S. Shim, M.D., M.P.H., and Steven M. Starks, M.D.

Employing People with Mental Illness in the 21st Century: Labor Market Changes and Policy Challenges Richard G. Frank, Ph.D. and Sherry A. Glied, Ph.D., M.A.

Enhancing the Capacity of the Mental Health and Addiction Workforce: A Framework

Benjamin F. Miller, Psy.D. and Anita Burgos, Ph.D.

Fentanyl and the Evolving Opioid Epidemic: What Strategies Should Policymakers Consider? Colleen L. Barry, Ph.D., M.P.P.

Housing Is Mental Health Care: A Call for Medicaid Demonstration Waivers Covering Housing Jennifer Mathis, J.D.

How Communities Must Use 988 to Improve Care and Correct Crisis System Disparities Stephanie Barrios Hepburn, J.D., and Michael F. Hogan, Ph.D.

Improving Outcomes for People with Serious Mental Illness and Co-Occurring Substance Use Disorders in Contact with the Criminal Justice System

Glenda L. Wrenn, M.D., M.S.H.P., Brian McGregor, Ph.D., and Mark R. Munetz, M.D.

Informed Consent: A Policy Prescription for Communicating Benefit and Risk in State Medical Marijuana Program Erik Messamore, M.D., Ph.D., and Sara E. Dugan, Pharm.D.

Integrating Mental Health and Addiction Treatment in General Medical Care: The Role of Policy Emma B. McGinty, Ph.D., M.S., and Gail L. Daumit, M.D., M.H.S.

Medicaid's Institutions for Mental Diseases (IMD) Exclusion Rule: A Policy Debate

Jennifer Mathis, J.D., Dominic A. Sisti, Ph.D. and Aaron Glickman, B.A.

Meeting the Needs of Justice-Involved People with Serious Mental Illness within Community Behavioral Health Systems

Natalie Bonfine, Ph.D., Amy Blank Wilson, Ph.D., L.S.W., and Mark R. Munetz, M.D.

New Opportunities to Improve Mental Health Crisis Systems

Michael F. Hogan, Ph.D., and Mathew L. Goldman, M.D., M.S.

Redesigning Federal Health Insurance Policies to Promote Children's Mental Health

Kimberly Hoagwood, Ph.D., Kelly Kelleher, M.D., M.P.H, and Michael F. Hogan, Ph.D.

Policy and Practice Innovations to Improve Prescribing of Psychoactive Medications for Children

Kelly J. Kelleher, M.D., M.P.H., David Rubin, M.D., M.S.C.E., Kimberly Hoagwood, Ph.D.

Policy Recommendations to Address Housing Shortages for People with Severe Mental Illness Sally Luken, M.A.

Preventing Risk and Promoting Young Children's Mental, Emotional, and Behavioral Health in State Mental Health Systems

Kimberly Eaton Hoagwood, Ph.D., Kelly Kelleher, M.D., Nathaniel Z. Counts, J.D., Suzanne Brundage, M.Sc., and Robin Peth-Pierce, M.P.A..

Preventing Suicide Through Better Firearm Safety Policy in the United States

Jeffrey W. Swanson, Ph.D.

Systemic, Racial Justice-Informed Solutions to Shift "Care" From the Criminal Legal System to the Mental Health Care System

Sarah Y. Vinson, M.D., and Andrea L. Dennis, J.D.

Suicide Is a Significant Health Problem

Michael F. Hogan, Ph.D.

The Current Medicaid Policy Debate and Implications for Behavioral Healthcare in the United States

Rachel Garfield, Ph.D., M.H.S. and Julia Zur, Ph.D.

Youth Suicide Is Increasing: Modest Actions Taken Now Can Save Lives

Michael F. Hogan, Ph.D.

Find the papers online at www.thinkbiggerdogood.org



We are grateful for the partnership that allows this paper and others to appear in Psychiatric Services, a peer-reviewed monthly journal of the American Psychiatric Association. Content can be viewed at ps.psychiatryonline.org.

This article is published in Psychiatric Services and should be cited as follows: Burak EW, Wachino V: Promoting the mental health of parents and children by strengthening Medicaid support for home visiting. Psychiatr Serv 2023; 74: doi: 10.1176/appi.ps.20220608.

Promoting the Mental Health of Parents and Children by Strengthening Medicaid Support for Home Visiting

Elisabeth Wright Burak, M.P.P., M.S.W.

Center for Children and Families McCourt School of Public Policy Georgetown University Washington, D.C. elisabeth.burak@georgetown.edu

Vikki Wachino, M.P.P.

Independent Consultant Washington, D.C. vwachino@gmail.com



1 / Introduction

As state and federal policy makers respond to alarming increases in rates of mental health conditions among children and youths, many seek to move beyond reactive policies toward upstream approaches to help prevent or mitigate diagnosable conditions (1, 2). Home visiting offers a wholistic approach for new parents and their young children through health education, parenting support, and other services at home (3). Evidence of its benefits—from improvements in child health and development to decreased criminal justice involvement and substance use—has accumulated over decades across a growing number of models. Some models are associated with improved mental health outcomes, including reduced family stress and maternal depression, and improved access to mental health services (4, 5).

The federal government made its first significant commitment to home visiting in 2010 through the Maternal and Infant Early Childhood Home Visiting (MIECHV) program. Yet despite increasing federal investments and positive outcomes for many families, home visiting reaches only a small fraction of families who might benefit. Requiring all states to cover home visiting as a benefit for pregnant women and newborns through Medicaid and the Children's Health Insurance Program (CHIP) would greatly expand its impact. As the nation's largest single coverage source for children, Medicaid has unsurpassed reach to more than 40 million children and millions more pregnant women and parents annually (6), and it covers a large share of maternity care in the United States (7). Therefore, the program offers a natural financing vehicle to bolster early childhood development, more effectively promote the mental health of both mothers and children. and build upon the past 13 years of progress in expanding home visiting services. Medicaid support for home visiting should be a component of any policy strategy to address the nation's mental health crisis.

2/What Is Home Visiting?

Home visiting can promote a child's ability to grow and thrive well into adulthood by supporting families as they navigate the vulnerable period of early infancy and new parenthood. Supportive interventions provided in the earliest stages of parenthood and child development can build family resilience and lead to a range of beneficial outcomes.

Home visiting can promote a child's ability to grow and thrive well into adulthood by supporting families as they navigate the vulnerable period of early infancy and new parenthood.

With public health roots, home visiting is not new, but the term can mean different things to different audiences. Home visiting most often refers to a wholistic two-generation approach employed by a range of different models offering various specific services (8) (select model descriptions are included in the table in supplement 1). The often-interdisciplinary strategy aims to support parents and children during pregnancy and the newborn year and may continue throughout a child's early development before kindergarten.

Through a two-generation lens, models—directly or indirectly—strengthen the parent-child relationship that is foundational to a child's development. Sometimes called "early relational health," the complex interpersonal interactions between young children and parents, caregivers, and other adults in their lives have impacts on lifelong health and well-being. Strong parent-child relationships, in particular, influence early brain development of young children as they learn to explore the worlds around them (9).

Nurturing parent-child relationships can provide critical protective effects for children facing early trauma and toxic stress that can interfere with healthy child development. Such adverse childhood experiences (ACEs) include sustained neglect, domestic violence, parental substance use disorders, parent incarceration or deployment, parent death or illness, discrimination, and other challenges exacerbated by the pressure of poverty. The more ACEs that children encounter, the higher their risk for general medical and mental health problems (e.g., heart disease, depression, and suicide risk) as adults. ACEs are also linked to poorer educational and economic outcomes (10-17). One in 10 U.S. children has experienced three or more ACEs. The proportions of children who experience at least one ACE are higher among Black and Latino children (61% and 51%, respectively), compared with White (40%) and Asian (23%) children (18).

Although much of the nation's maternal health crisis is focused necessarily on mortality rates, the mental health of the parent and child also begs attention. Perinatal depression affects as many as one in eight postpartum mothers, with rates even higher among low-income parents and parents of color (19). A large and growing body of research links maternal depression and anxiety with adverse child development (20). Untreated perinatal mental health conditions, between pregnancy and the first 5 years of a child's life, carry a societal burden of \$14 billion in the United States (21).

Despite the clear relationship between parent behavioral health and child development, evidence-based interventions that promote family and child health are not widespread. Home visiting offers an important vehicle to address parent-child relational health, encompassing at least 25 evidenced-based or promising models. Although no two models are exactly alike, models share some elements.

A large and growing body of research links maternal depression and anxiety with adverse child development.

Home visiting services typically include some combination of the following:

- screenings or broader health assessments of the mother or child, using results to provide or connect families to additional services;
- parent education or coaching designed to promote a child's social-emotional development;
- a connection point and sustained care coordination to link and refer to needed services, including mental health supports in response to screenings; and
- home-based treatment, such as dyadic or family therapy, that supports parent-child relationship building.

Home visitors range from nurses, social workers, and early childhood development specialists to model-trained paraprofessionals, such as peer coaches (22).

Home Visiting Works With Other Interventions to Reach Young Families

Home visiting can complement, reinforce, or build on and should not be intended to supplant—existing health care services that Medicaid covers. Although services at home may be convenient for many families, others may prefer to access services in a health care or community setting. The cross-system nature of home visiting allows for additional touchpoints to reach families before children enter kindergarten. Coordination and treatment planning across systems can help accommodate each family's preferred way to access services and mental health care: at home, in the community, or a combination of locations (23). Home visiting models may be distinct from other Medicaidsupported health services provided to children, pregnant women, and their families, but these models can help bolster the impact of such services. Examples of such health services are described here.

Perinatal Case Management and Prenatal Care Coordination

Perinatal case management is frequently offered to new mothers and funded by Medicaid provided through home visits in 30 states to increase access to prenatal care and connect mothers to services (24). Although such programs share some goals of home visiting, perinatal case management is not typically viewed as being the same as the home visiting models described in this article. States can broaden the reach of Medicaid perinatal case management to include home visiting models designated by the U.S. Department of Health and Human Services (HHS). Michigan, for example, redesigned its perinatal case management programs to create a more robust home visiting program known as the Maternal and Infant Health Program, which has been determined by HHS to meet criteria for an evidence-based model.

Well-Child Check-Ups

Pediatric check-ups are more frequent during the early months of life to check progress toward developmental milestones and identify possible delays (25). A number of models, such as Healthy Families America and Nurse-Family Partnership, have demonstrated improved access to well-child visits or screenings (26, 27). Home visiting programs can help strengthen and reinforce ties between families and primary care doctors to identify or reinforce family strengths and needs. Pediatric practices may refer families to home visiting models for additional tailored support.

Mental Health Treatment

Home visiting programs can include mental health treatment or can better link families to or raise their awareness of mental health treatment. Use of early childhood mental health care, for example, is inhibited by lack of widespread understanding and consistent financing (28). Some home visiting models directly provide or embed mental health treatment within a home visiting program. Child First, for example, incorporates child-parent psychotherapy and is available for use in a variety of settings (29). Maternal mental health interventions include models such as Moving Beyond Depression (30-32), Mothers and Babies (33), and Reach Out, Stay Strong, Essentials for mothers of newborns, which is designed to address maternal depression within a home visiting program or in combination with the program (34). (Other dyadic mental health treatment interventions and their impacts are described in the table in supplement 1 [35-37]).



3/How Can Home Visiting Support Maternal and Child Mental Health?

Home visiting provides a two-generation approach to promote early relational health. Specific goals and services vary by model, but short- and long-term benefits of home visiting have emerged across many domains. Better health, positive parenting practices, and other demonstrated effects can affect caregiver and child mental health, laying a strong foundation for long-term success (38). Some models show evidence of increased mental health screening, connections to needed treatment, or improved parenting practices that support child's positive social-emotional development. (As described in supplement 1, participation in Child First, Early Head Start Home-Based Option, Family Spirit, Healthy Families America, and Nurse-Family Partnership can lead to improvements in at least one behavioral health outcome for mothers and children [4, 5]).

Better health, positive parenting practices, and other demonstrated effects can affect caregiver and child mental health, laying a strong foundation for long-term success.

4 Funding for Home Visiting

States pay for home visiting through a range of federal, state, and local funding sources. At the federal level, the primary funding source is MIECHV, a grant program that has awarded \$400 million each year to states to pay for evidencebased programs and that Congress recently reauthorized through 2027 with substantially boosted funding (39, 40). Under MIECHV, HHS conducts systematic, comprehensive evidence reviews of home visiting models. The HHS-sponsored Home Visiting Evidence of Effectiveness (HomVEE) review assesses research on each model to ensure evidence meets eligibility criteria for most MIECHV funding (41). Currently, MIECHV supports 20 HomVEE-approved models and emerging models in all 50 states, as well as territories and tribal-led organizations (42) (see supplement 2 for a diagram of 2022 approved models and a detailed table listing a subset of select models and their outcomes). MIECHV also allows a portion of funds to support promising home visiting approaches as a more robust evidence base is secured. This approach offers an important strategy to continue to develop community-driven models to address cultural and linguistic needs of underrepresented families of color and to add to the research base strategies that are centered on the unique experiences of diverse populations. Many states use several funding sources, including federal and state grant programs from child welfare (Title IV-E and Title IV-B of the Child Abuse Prevention and Treatment Act), human services (Temporary Assistance to Needy Families), mental health (Substance Abuse and Mental Health Services Administration grants), and public health (Title V of the Maternal and Child Health Block Grant) agencies (43).

5 Scaling Home Visiting: Medicaid's Role and Untapped Potential

Despite the demonstrated effectiveness of home visiting models and the dedicated federal funding through MIECHV, only approximately 300,000 families received home visiting from evidence-based or emerging models in 2021, reaching less than 4% of the children and families who might benefit (42). Additional MIECHV funding will further increase the numbers of families served, but closing the gap between need and available capacity requires sustainable, ongoing financing through policy changes that realize Medicaid's untapped potential (44). More than 85% of children served by MIECHV programs in 2021 were covered by public insurance (42).

Medicaid provides health and long-term care coverage for low-income individuals in the United States, accounting for one out of every six dollars that the nation spends on health care (45). As of June 2022, together with its companion program CHIP, Medicaid covered more than 85 million people, including more than 40 million children (46). In 2020, 12.7 million children under age 6 were covered by Medicaid, including more than 2 million infants in their first year of life—a critical opportunity to reach many mother-baby pairs (47).

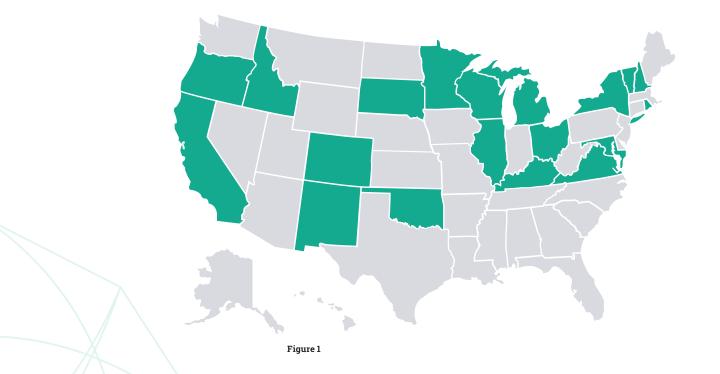
Medicaid's reach to underserved communities also makes the program an important player in advancing equity in maternal and infant health. Medicaid pays for more than 40% of all U.S. births, including 65% of births to Black women and 60% of births to Hispanic women in 2019 (48, 49). More than half of Black, Hispanic, and American Indian or Alaska Native children in the United States are covered by Medicaid or CHIP (50).

The federal and state governments, which together fund and administer Medicaid, spent more than \$630 billion on the program in 2019 (51). The federal government provides most of the funding, matching state spending at a rate that varies by state and by some services. Federal dollars pay for at least half the cost of direct services provided to individual beneficiaries (45). Medicaid's financing structure offers the possibility for more reliable and consistent funding for qualified home visiting programs, with capacity to follow billing processes for reimbursement. Congress does not have to act to renew or extend federal Medicaid funds. In contrast, other federal programs, including MIECHV, rely on congressional action to renew funding through the appropriations process.

Medicaid's financing structure offers the possibility for more reliable and consistent funding for qualified home visiting programs, with capacity to follow billing processes for reimbursement.

The federal government, through the Centers for Medicare and Medicaid Services (CMS) within HHS, administers and oversees Medicaid. States and territories make policy decisions regarding eligibility, benefits, delivery systems, and other areas within federal standards and above federal minimums.





Medicaid's Current Coverage of Home Visiting

Although some states have been covering home visiting services through Medicaid for decades, attention to Medicaid's untapped potential has grown. In 2016, CMS and the Health Resources and Services Administration (HRSA) provided guidance encouraging states to expand home visiting and clarifying ways in which states could use Medicaid (52). Twenty-one states now cover home visiting models through Medicaid for eligible pregnant women, children, or parents (Figure 1) (53-55). Yet even in states that fund home visiting in Medicaid, services may not be available statewide or to all populations that need them. The National Home Visiting Resource Center estimates that an additional 18 million pregnant women and families with children under age 6 could benefit from home visiting, based on one of five prioritization criteria: caring for an infant, income below the federal poverty line, pregnant or parenting mothers under age 21, single or never married parents or pregnant women, and parents with less than a high school diploma (42). Across states, home visiting programs reach between 0.1% (Vermont) to more than 9% (Michigan) of potential families (42).

There is no specific home visiting benefit in Medicaid. Instead, states can choose from different authorities to cover many services included in home visiting programs (such as screenings, case management, family supports, and specific treatments, such as dyadic or family therapy). Most states cover home visiting through Medicaid's Targeted Case Management benefit, which aids beneficiaries in accessing medical, social, educational, and other services and allows states to target services to specific populations and geographical areas (56). States also use Medicaid's comprehensive benefit for children, Early Periodic Screening Diagnostic and Treatment (EPSDT), pregnancy-related services for women, and section 1115 demonstration waivers to cover home visiting (52).

More state Medicaid agencies have also begun to allow for reimbursement of doulas for pregnant beneficiaries.

To qualify for reimbursement, home visitors must meet Medicaid provider criteria set by the state (52). Many providers are nurses and social workers, but more states are creating programs to reimburse community health workers, doulas, and peer mentors who may be employed by home visiting models based on each model's staff qualifications (57). Minnesota, for example, allows community health workers to serve as home visitors (43). Use of community health workers as home visitors can help reflect the cultural and linguistic make-up of communities served, an important strategy for promoting health equity, especially among Black and Brown families, who have been historically underserved (58). More state Medicaid agencies have also begun to allow for reimbursement of doulas for pregnant beneficiaries (59, 60). Home visiting models, such as Parents as Teachers, may employ doulas as part of the service team (61, 62).

A new state Medicaid option to extend postpartum coverage offers an important platform for home visiting services for new parents and their newborns. The 2021 American Rescue Plan Act gave states an option to extend coverage to pregnant women in Medicaid and CHIP from 60 days to 12 months postpartum. More than 35 states and the District of Columbia have implemented or moved to adopt this extended coverage period, with additional states likely to adopt it in the coming months and years (63). States can use the opportunity of establishing the extended full year of coverage to provide home visiting benefits to many more new mothers and their newborns (64). This can help advance maternal mental health and newborn screenings and connections to services, a goal that CMS established in its implementation guidance (65). New Mexico, for example, is seeking to expand access to home visiting in Medicaid by making new models available to postpartum mothers and their children. The state submitted a waiver application and is awaiting federal approval to add four evidence-based home visiting models to an existing pilot program, making new expanded services available during and beyond the postpartum period (66). The range of available models will help the state deploy multiple approaches to address a variety of unique family circumstances and help create a continuum of home-based services.

Expanding home visiting services through Medicaid can help connect families to other follow-up prevention and intervention services that they might need, including mental health and other follow-up services that Medicaid covers. Home visiting can also help Medicaid meet its obligation to ensure preventive screenings and needed care to children, which are required under Medicaid's pediatric benefit EPSDT (67, 68).

Scaling home visiting through Medicaid presents a clear opportunity to better align health and mental health in the postpartum period, complementing state policy initiatives to address high rates of maternal and infant mortality. Too often, mental health has not been a central focus of efforts to serve new parents and infants, despite its clear relationship to maternal and child health.

Home visiting can also help Medicaid meet its obligation to ensure preventive screenings and needed care to children, which are required under Medicaid's pediatric benefit Early Periodic Screening Diagnostic and Treatment (EPSDT).

Finally, stronger Medicaid coverage policies would ensure a substantial, ongoing source of financing for home visiting. Leveraging Medicaid can help stretch limited public or private grants further, redirecting grant funding to develop new capacity or to pay for costs Medicaid does not reimburse. Having more comprehensive, stable financing, along with expanding the reach of home visiting, could create new incentives to build state and local home visiting capacity, which despite recent growth remains limited.

Additional Federal Actions to Accelerate Medicaid Financing for Home Visiting

The need and growing urgency to promote the mental health of mothers and children warrants strong federal leadership to expand home visiting through Medicaid. Federal policy makers can use a combination of legislative and administrative actions, which are described below.

Make evidence-based home visiting programs a required state benefit during pregnancy and through the child's first year of life.

To expand and scale home visiting services, Congress should require states to cover Medicaid home visiting. For the first 5 years, this benefit would be optional in order to allow states to adopt new models and build home visiting capacity. At the end of that 5-year phase-in period, home visiting would become a required Medicaid benefit in all states. The mandatory benefit would apply to pregnant women and their children through the first year of an infant's life and would be available statewide. Congress should also give states flexibility to extend the benefit for families with children ages 1 through 5. Congress should also provide grants to states to develop the capacity of home visiting providers, including strengthened or streamlined ability to effectively enroll in and bill for Medicaid reimbursement.

The new benefit would give states the ability to choose one or more HHS-reviewed models, along with a state option to include additional promising research-based models with emerging evidence. Congress should task the HHS HRSA, which operates HomVEE, with reviewing models that include or pair with specific mental health interventions, such as Moving Beyond Depression or Child First. States could choose from and deploy a variety of HomVEE-reviewed models to meet the new mandatory requirement, targeting different models to specific populations or geographic areas.

In 2020, Medicaid covered more than 2 million newborns in their first year of life and more than 10.5 million young children ages 2 to 6 years (46). Making home visiting a Medicaid benefit would bring services to far more families, offering additional chances to access needed mental health services during a time of rapid change for the family. It would also complement Medicaid postpartum coverage extensions to 12 months, making the most effective use of the longer coverage period. The cost to the federal government of establishing this new mandatory benefit could be modest, because evidence suggests that some home visiting models are highly costeffective and have benefits that exceed their costs (69).

Clarify how states can effectively coordinate federal funding streams that support home visiting.

States seek to build more seamless and coordinated service delivery by maximizing use of MIECHV, Medicaid, and other federal and state funds. But lack of clarity on federal rules can inhibit the development of successful financing and service approaches. For example, federal law requires that Medicaid serve as the payer of last resort to ensure other available insurance sources pay before public safety-net dollars are spent. Congress has made exceptions to this rule in the case of some federal programs with more limited financing that provide direct services to children and families, such as the Individuals With Disabilities Education Act Part C Early Intervention, Families First Title IV-E prevention services, and Title V Maternal and Child Health Services Block Grant (70). Congress should make a similar clarification exception with MIECHV to minimize implementation confusion when states seek to use funding sources together.

Proactively identify strategies to maximize the reach of Medicaid with other federal programs for inhome parent and early childhood mental health services.

Require HHS to provide technical assistance to states on ways to advance home visiting.

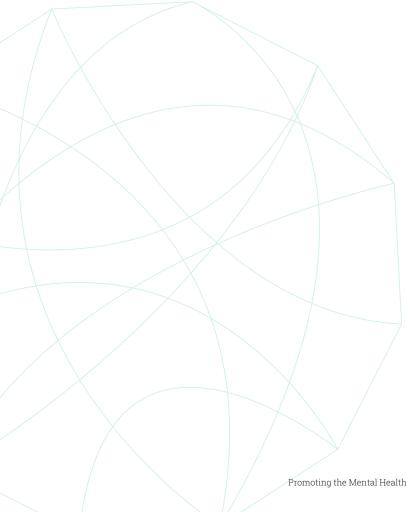
Federal agencies, specifically CMS, HRSA, and the Administration for Children and Families, should support state efforts to take up home visiting and support state integration of home visiting across child-serving systems. Technical assistance can help states consider the best ways to help community-based organizations outside the traditional health system to bill Medicaid more effectively and to clarify mechanisms to use Medicaid alongside other federal funding. Congress should assign HHS this responsibility and provide additional funding for technical assistance.

Proactively identify strategies to maximize the reach of Medicaid with other federal programs for in-home parent and early childhood mental health services.

Some evidence-based prevention and treatment interventions that may be provided in the home (see table in supplement 1) may not be considered "home visiting" programs on the basis of HHS criteria but may qualify as eligible treatment services under Medicaid. HHS should coordinate across programs and funding sources to advance high-impact strategies for states to use Medicaid most effectively, along with other federal funding sources.

6/Conclusion

Expanding home visiting through Medicaid has the potential to help achieve better outcomes for maternal health, child health, and mental health-all national priorities. Home visiting has been shown to have positive impacts on outcomes of mothers and children that extend well beyond a child's first years of life. Home visiting can offer an effective approach to meet families where they are, support new parents and newborns at a critical stage in life, and strengthen their resilience over time. As the largest single source of coverage for young low-income children and their families, Medicaid should do more to advance home visiting to reach more families who could benefit. As federal and state policy makers seek to address maternal and child mental health, they should adopt an assertive strategy to expand the reach of home visiting services through Medicaid.



References

- 1 / Osorio A: Research Update: Children's Anxiety and Depression on the Rise. Washington, DC, Georgetown University Center for Children and Families, 2022. Available here https://ccf.georgetown. edu/2022/03/24/research-update-childrens-anxiety-and-depression-on-the-rise/.
- 2 / Dwyer A: Congress Focuses on Mental Health, Medicaid Gains Attention. Washington, DC, Georgetown University Center for Children and Families, 2022. Available here https://ccf.georgetown. edu/2022/06/17/congress-focuses-on-mental-health-medicaid-gains-attention/.
- 3 / Home Visiting: Improving Outcomes for Children. Washington, DC, National Conference of State Legislatures, 2022. Available here https://www.ncsl.org/research/human-services/home-visitingimproving-outcomes-for-children635399078.aspx#:~:text=and%20Families%20Program,What%20is%20 Home%20Visiting%3F,prevent%20child%20abuse%20and%20neglect.
- 4 / Maternal Health: In Brief. Washington, DC, US Department of Health and Human Services, Home Visiting Evidence of Effectiveness, 2022. Available here https://homvee.acf.hhs.gov/outcomes/ maternal%20health/In%20brief. Accessed Nov 30, 2022.
- 5 / Child Development and School Readiness: In Brief. Washington DC, US Department of Health and Human Services, Home Visiting Evidence of Effectiveness, 2022. Available here https://homvee.acf.hhs.gov/outcomes/child%20development%20and%20school%20readiness/In%20 brief. Accessed Nov 30, 2022.
- 6 / Reports and Evaluations: Annual Enrollment Report FY2020. Baltimore, Center for Medicare and Medicaid Services, 2021. Available here https://www.medicaid.gov/chip/reports-evaluations/index. html. Accessed Nov 21, 2022.
- 7 / Medicaid's Role in Financing Maternity Care. Washington, DC, Medicaid and CHIP Payment and Access Commission, 2020. Available here https://www.macpac.gov/wp-content/uploads/2020/01/ Medicaid%E2%80%99s-Role-in-Financing-Maternity-Care.pdf.
- 8 / What Is Home Visiting? Washington, DC, National Home Visiting Resource Center, 2022. Available here https://nhvrc.org/what-is-home-visiting/. Accessed Nov 21, 2022.
- 9 / Garner A, Yogman M, Committee on Psychosocial Aspects of Child and Family Health, Section on Developmental and Behavioral Pediatrics, Council on Early Childhood: Preventing childhood toxic stress: partnering with families and communities to promote relational health. Pediatrics 148:e2021052582, 2021.
- 10 / Toxic Stress. Cambridge, MA, Harvard University, Center on the Developing Child, 2022. Available here https://developingchild.harvard.edu/science/key-concepts/toxic-stress/. Accessed Nov 21, 2022.
- 11 / InBrief: The Impact of Early Adversity on Children's Development. Cambridge, MA, Harvard University, Center on the Developing Child, 2007. Available here https://developingchild.harvard.edu/resources/ inbrief-the-impact-of-early-adversity-on-childrens-development/. Accessed Nov 21, 2022.
- 12 / The Basics of Infant and Early Childhood Mental Health: A Briefing Paper. Washington, DC, ZERO TO THREE, 2017. Available here https://www.zerotothree.org/wp-content/uploads/2017/08/The-Basics-of- Infant-and-Early-Childhood-Mental-Health_-A-Briefing-Paper.pdf.

- 13 / Pettit GS, Bates JE, Dodge KA: Supportive parenting, ecological context, and children's adjustment: a seven-year longitudinal study. Child Dev 68:908-923, 1997.
- 14 / Bethell CD, Newacheck P, Hawes E, et al: Adverse childhood experiences: assessing the impact on health and school engagement and the mitigating role of resilience. Health Aff 33:2106-2115, 2014.
- 15 / Felitti VJ, Anda RF, Nordenberg D, et al: Relationship of childhood abuse and household dysfunction to many of the leading causes of death in adults: the Adverse Childhood Experiences (ACE) Study. Am J Prev Med 14:245-258, 1998.
- 16 / Giovanelli A, Reynolds AJ, Mondi CF, et al: Adverse childhood experiences and adult well-being in a low-income, urban cohort. Pediatrics 137:e20154016, 2016.
- 17 / Mersky JP, Topitzes J, Reynolds AJ: Impacts of adverse childhood experiences on health, mental health, and substance use in early adulthood: a cohort study of an urban, minority sample in the US. Child Abuse Negl 37:917-925, 2013.
- 18 / Sacks V, Murphey D: The Prevalence of Adverse Childhood Experiences, Nationally, by State, and Race/ Ethnicity. Bethesda, MD, Child Trends, 2018. Available here https://www.childtrends.org/publications/ prevalence-adverse-childhood-experiences-nationally-state-race-ethnicity.
- 19 / Bauman BL, Ko JY, Cox S, et al: Vital signs: postpartum depressive symptoms and provider discussions about perinatal depression—United States, 2018. MMWR Morb Mortal Wkly Rep 69:575-581, 2020.
- 20 / Rogers A, Obst S, Teague SJ, et al: Association between maternal perinatal depression and anxiety and child and adolescent development: a meta-analysis. JAMA Pediatr 174:1082-1092, 2020.
- 21 / Luca DL, Margiotta C, Staatz C, et al: Financial toll of untreated perinatal mood and anxiety disorders among 2017 births in the United States. Am J Public Health 110:888-896, 2020.
- 22 / About Home Visiting: Staff. Washington, DC, National Home Visiting Resource Center, 2022. Available here https://nhvrc.org/yearbook/2022-yearbook/about-home-visiting/staff/. Accessed Nov 21, 2022.
- 23 / Roben CKP, Costello AH: Increasing Support for Home Visiting Innovation Is Critical for Young Children and Their Families. Washington, DC, Society for Research in Child Development, 2022. Available here https://www.srcd.org/sites/default/files/resources/SRCD%20CEB-Home%20Visiting.pdf.
- 24 / Ranji U, Gomez I, Salganicoff A, et al: Medicaid Coverage of Pregnancy-Related Services: Findings from a 2021 State Survey. Washington, DC, Kaiser Family Foundation, 2022. Available here https://www.kff.org/womens-health-policy/report/medicaid-coverage-of-pregnancy-relatedservices-findings-from-a-2021-state-survey/. Accessed Nov 21, 2022.
- 25 / Bright Futures Guidelines and Pocket Guide. Itasca, IL, American Academy of Pediatrics, 2022. Available here https://www.aap.org/en/practice-management/bright-futures/bright-futuresmaterials-and-tools/bright-futures-quidelines-and-pocket-quide/. Accessed Nov 21, 2022.

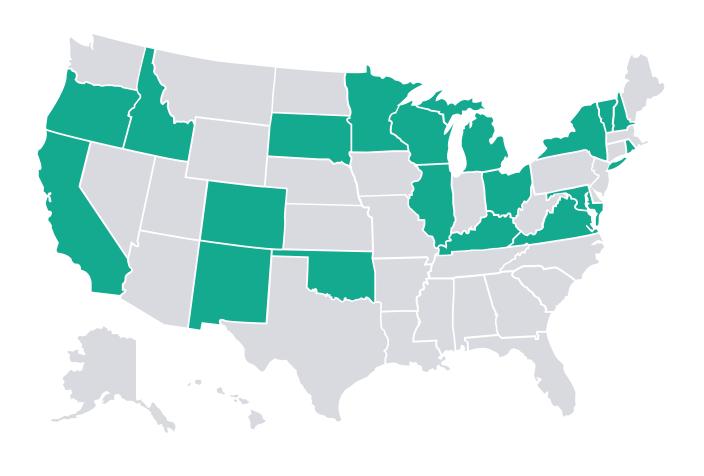
- 26 / Child Health: In Brief. Washington, DC, US Department of Health and Human Services, Home Visiting Evidence of Effectiveness. 2022. Available here https://homvee.acf.hhs.gov/outcomes/child%20 health/In%20Brief. Accessed Dec 30, 2022.
- 27 / Goyal NK, Folger AT, Sucharew HJ, et al: Primary care and home visiting utilization patterns among at-risk infants. J Pediatr 198:240–246.e2, 2018.
- 28 / Burak EW, Rolfes-Haase K: Using Medicaid to Ensure the Healthy Social and Emotional Development of Infants and Toddlers. Washington, DC, Georgetown University Center for Children and Families, 2018. Available here https://ccf.georgetown.edu/2018/11/21/using-medicaid-to-ensure-the-healthy-social-and-emotional-development-of-infants-and-toddlers/.
- 29 / Infant and Early Childhood Mental Health in Home Visiting. New York, National Center for Children in Poverty, 2021. Available here https://www.nccp.org/mental-health-in-home-visiting/. Accessed Nov 21, 2022.
- 30 / Ghosh Ippen C, Harris WW, Van Horn P, et al: Traumatic and stressful events in early childhood: can treatment help those at highest risk? Child Abuse Negl 35:504–513, 2011.
- 31 / Ammerman RT, Mallow PJ, Rizzo JA, et al: Cost-effectiveness of In-Home Cognitive Behavioral Therapy for low-income depressed mothers participating in early childhood prevention programs. J Affect Disord 208:475–482, 2017.
- 32 / Goodman SH, Garber J: Evidence-based interventions for depressed mothers and their young children. Child Dev 88:368–377, 2017.
- 33 / Mothers and Babies Research. Chicago, Mothers & Babies, 2022. Available here https://www.mothersandbabiesprogram.org/research/effectiveness-research/. Accessed Nov 21, 2022.
- 34 / US Preventive Services Task Force, Curry SJ, Krist AH, et al: Interventions to prevent perinatal depression: US Preventive Services Taskforce recommendation statement. JAMA 321:580–587, 2019.
- 35 / Grube WA, Liming KW: Attachment and biobehavioral catch-up: a systematic review. Infant Ment Health J 39:656–673, 2018.
- 36 / Cicchetti D, Rogosch FA, Toth SL, et al: Normalizing the development of cortisol regulation in maltreated infants through preventive interventions. Dev Psychopathol 23:789–800, 2011.
- 37 / Thomas R, Abell B, Webb HJ, et al: Parent-child interaction therapy: a meta-analysis. Pediatrics 140:1–15, 2017.
- 38 / Early Childhood Home Visiting Models: Reviewing Evidence of Effectiveness. Washington, DC, US
 Department of Health and Human Services, Home Visiting Evidence of Effectiveness, 2022. Available
 here https://homvee.acf.hhs.gov/sites/default/files/2022-11/homvee_summary_brief_nov2022.pdf.
 Accessed Nov 30, 2022.

- 39 / Federal Home Visiting Reauthorization Bill Moves Forward. Arlington, VA, Association of State and Territorial Health Officials, 2022. Available here https://www.astho.org/advocacy/federal-governmentaffairs/leg-alerts/2022/federal-home-visiting-reauthorization-bill-moves-forward/. Accessed Jan 11, 2023.
- 40 / End-of-Year Funding and Policy Package Summary. Arlington, VA, Association of State and Territorial Health Officials, 2022. Available here https://www.astho.org/advocacy/federal-government-affairs/ leg-alerts/2022/end-of-year-funding-and-policy-package-summary/. Accessed Jan 11, 2023.
- 41 / What Is Home Visiting Evidence of Effectiveness? Washington, DC, US Department of Health and Human Services, 2022. Available here https://homvee.acf.hhs.gov. Accessed Nov 30, 2022.
- 42 / 2022 Yearbook. Washington, DC, National Home Visiting Resource Center, 2022. Available here https://nhvrc.org/yearbook/2022-yearbook/. Accessed Jan 11, 2023.
- 43 / Fernandez E: State Medicaid Financing of Home Visiting Services in Seven States. Washington, DC, National Academy for State Health Policy, 2021. Available here https://www.nashp.org/state-medicaidfinancing-of-home-visiting-services-in-seven-states/. Accessed Nov 22, 2022.
- 44 / Sandstrom H: Early Childhood Home Visiting Programs and Health. Washington, DC, Health Affairs, 2019. Available here https://www.healthaffairs.org/do/10.1377/hpb20190321.382895/full/.
- 45 / 51. Rudowitz R, Williams E, Hinton E, et al. Medicaid Financing: The Basics. Washington, DC, Kaiser Family Foundation, 2021. Available here https://www.kff.org/medicaid/issue-brief/medicaidfinancing-the-basics/.
- 46 / July 2022 Medicaid and CHIP Enrollment Data Highlights. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2022. Available here https:// www.medicaid.gov/medicaid/program-information/medicaid-and-chip-enrollment-data/reporthighlights/index.html. Accessed Nov 22, 2022.
- 47 / Annual EPSDT Participation Report, Form CMS-416 (National), Fiscal Year 2020. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2022. Available here https://www.medicaid.gov/medicaid/benefits/downloads/fy-2020-data.
- 48 / Births Financed by Medicaid (Timeframe 2020). Washington, DC, Kaiser Family Foundation, 2022. Available here https://www.kff.org/medicaid/state-indicator/births-financed-by-medicaid/. Accessed Jan 25, 2023.
- 49 / Martin JA, Hamilton BE, Osterman MJK: Births in the United States, 2019. Hyattsville, MD, National Center for Health Statistics, 2020. Available here https://www.cdc.gov/nchs/data/databriefs/db387-H.pdf.
- 50 / Guth M, Artiga S: Medicaid and Racial Health Equity. Washington, DC, Kaiser Family Foundation, 2022. Available here https://www.kff.org/medicaid/issue-brief/medicaid-and-racial-health-equity.

- 51 / Annual Medicaid and CHIP Expenditures. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2022. Available here https://www.medicaid.gov/state-overviews/scorecard/annual-medicaid-chip-expenditures/index.html. Accessed Nov 22, 2022.
- 52 / Coverage of Maternal, Infant, and Early Childhood Home Visiting Services. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services and Health Resources and Services Administration, 2016. Available here https://www.medicaid.gov/federal-policy-guidance/downloads/cib-03-02-16.pdf.
- 53 / Johnson K: Medicaid and Visiting Home: The State of States' Approaches. Hinesberg, VT, Johnson Group Consulting Inc, 2019. Available here https://ccf.georgetown.edu/wp-content/uploads/2019/01/Medicaid-and-Home-Visiting.pdf.
- 54 / Idaho State Plan Amendment #20-0015. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2020. Available here https://www.medicaid.gov/medicaid/spa/downloads/id-20-0015.pdf.
- 55 / Idaho State Plan Amendment #20-0016. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2020. Available here https://www.medicaid.gov/medicaid/spa/downloads/id-20-0016.pdf.
- 56 / Social Security Act § 1915(g)(2). Woodlawn MD, Social Security Administration. Available here https://www.ssa.gov/OP_Home/ssact/title19/1915.htm.
- 57 / State Community Health Worker Models. Washington, DC, National Academy for State Health Policy, 2023. Available here https://www.nashp.org/state-community-health-worker-models/. Accessed Jan 21, 2023.
- 58 / Collaborating with Community Health Workers to Enhance Coordination of Care and Advance Health Equity. Atlanta, Centers for Disease Control and Prevention, National Center for Chronic Disease Prevention and Health Promotion, 2016. Available here https://www.cdc.gov/nccdphp/dch/pdfs/dch-chw-issue-brief.pdf.
- 59 / Hasan A: State Medicaid Approaches to Doula Service Benefits. Washington, DC, National Academy for State Health Policy, 2022. Available here https://nashp.org/state-medicaid-approaches-to-doula-service-benefits. Accessed 2023 January 25.
- 60 / Chen A: Current State of Doula Medicaid Efforts in November 2022. Washington, DC, National Health Law Program, 2022. Available here https://healthlaw.org/doulamedicaidproject/. Accessed Jan 25, 2023.
- 61 / Green EL: I don't want to die: fighting maternal mortality among Black women. New York Times, Jan 18, 2023. Available here https://www.nytimes.com/2023/01/18/us/doula-black-women.html.

- 62 / Clark E: Parents as Teachers' Black Doulas Group Lends Support to Moms' Birthing Process. Washington, DC, Child Welfare League of America, 2022. Available here https://www.cwla.org/parentsas-teachers-black-doulas-group-lends-support-to-moms-birthing-process.
- 63 / Medicaid Postpartum Coverage Expansion Tracker. Washington, DC, Kaiser Family Foundation, 2023. Available here https://www.kff.org/medicaid/issue-brief/medicaid-postpartum-coverage-extensiontracker/. Accessed Jan 25, 2023.
- 64 / Clark M, Burak EW: Opportunities to Support Maternal and Child Health through Medicaid's New Postpartum Coverage Extension. Washington, DC, Georgetown University Center for Children and Families, 2022. Available here https://ccf.georgetown.edu/2022/07/15/opportunities-to-supportmaternal-and-child-health-through-medicaids-new-postpartum-coverage-extension/.
- 65 / Improving Maternal Health and Extending Postpartum Coverage in Medicaid and the Children's Health Insurance Program (CHIP). Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2021. Available here https://www.medicaid.gov/federal-policyguidance/downloads/sho21007.pdf.
- 66 / Turquoise Care Section 1115 Medicaid Demonstration Waiver Renewal Request (Formerly Centennial Care 2.0). Santa Fe, State of New Mexico Human Services Department, 2022. Available here https:// www.medicaid.gov/medicaid/section-1115-demonstrations/downloads/nm-centennial-care-pa5.pdf.
- 67 / Leveraging Medicaid, CHIP, and Other Federal Programs in the Delivery of Behavioral Health Services for Children and Youth. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2022. Available here https://www.medicaid.gov/federal-policy-guidance/downloads/bhccib08182022.pdf.
- 68 / Bipartisan Safer Communities Act. S2938. Washington, DC, 117th Congress, 2022. Available here https://www.congress.gov/bill/117th-congress/senate-bill/2938/text.
- 69 / Michalopoulos C, Faucetta K, Warren A, et al: Evidence on the Long-Term Effects of Home Visiting Programs: Laying The Groundwork for Long-Term Follow-Up in the Mother and Infant Home Visiting Program Evaluation (MIHOPE): OPRE Report 2017-73. Washington, DC, US Department of Health and Human Services, Administration for Children and Families, Office of Planning, Research and Evaluation, 2017. Available here https://www.acf.hhs.gov/sites/default/files/documents/opre/mihope lt_long_term_evidence_brief_508_compliant_corrected.pdf.
- 70 / Coordination of Benefits and Third-Party Liability (COB/TPL) in Medicaid 2020. Baltimore, US Department of Health and Human Services, Centers for Medicare and Medicaid Services, 2020. Available here https://www.medicaid.gov/medicaid/eligibility/downloads/cob-tpl-handbook.pdf.

Figure 1 States that allow Medicaid to pay for one or more home visiting models^a



^aAs reported by Johnson and by the Centers for Medicare and Medicaid Services (53–55). Teal color, state allows coverage through Medicaid.

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes*

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Attachment and Biobehavioral Catch-Up (ABC–Infant)	Training and education program for caregivers of infants, including high-risk birth parents and caregivers of young children in foster care, kinship care (such as a grandparent raising a grandchild), and adoptive care.	Caregivers/infants 6-24m, including high-risk birth parents and caregivers of young children in foster care, kinship care (for example, a grandparent raising a grandchild), and adoptive care.	10 60-minute weekly sessions	Parent coaches must complete screening, training and year-long certification under supervision of a clinician	Child Development/School Readiness - attachment to caregivers - disruptive behavior Child Health Positive Parenting Practices
Child First	Works to decrease the incidence of emotional and behavioral disturbance, developmental and learning problems, and abuse and neglect among high-risk young children and families.	Pregnant women and families with children from birth through age 5	First month: 2X weekly, 60 to 90 minutes by the team, then frequency and visitor adjusted based on family input and needs.	Licensed mental health clinician (Masters level) and care coordinator (Bachelors degree)	Child Development/School Readiness - social-emotional/behavioral health Maternal Health - psychiatric symptoms - depression - decreased parent-child systems under stress Linkages and Referrals
Early Head Start Home- Based Option	Provides early, continuous, intensive, and comprehensive child development and family support services.	Low-income pregnant women and families with children younger than age 3, most of whom are at or below the federal poverty level or eligible for Part C services under the Individuals with Disabilities Education Act in their state.	Minimum weekly 90-minute home visits and two group socialization activities per month for parents and their children	Home Visitor Child Development Associate (CDA), a comparable credential, or equivalent coursework as part of an associate's or bachelor's degree.	Child Development/School Readiness - social-emotional functioning - positive approaches to learning - engagement with parent - cognitive functioning - attachment security Linkages and Referrals Family Economic Self- Sufficiency Maternal Health - emotional supportiveness between family members - family cohesion - sense of mastery or control over their life - psychological empowerment Positive Parenting Practices

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Family Check-Up® For Children	A strength-based, family-centered intervention designed to support parents' efforts to promote children's behavioral and mental health and prevent behavior problems. It can be integrated into a variety of service settings, including home visiting or by telehealth with virtual sessions for parents or a web-based application.	Families with children ages 2-5+ or facing familial adversity including socioeconomic disadvantages and maternal depression.	Phase 1: 3 1-hr sessions (interview, assessment, feedback) no more than one month apart. Phase 2: Optional follow-up services, which may include Everyday Parenting sessions (30 minutes each). As a health promotion and prevention strategy, Phase 2 of Family Check-Up can be limited to 1 to 3 Everyday Parenting sessions. As a treatment approach, Phase 2 can range from 3 to 15 Everyday Parenting sessions. (The average family participates in 3 to 6 sessions.)	Providers must have experience delivering family- based interventions. While not required, it is recommended that Family Check- Up providers have a master's degree in counseling, social work, education, or a related field.	Child Development/School Readiness - behavioral health problems Maternal Health - maternal depression Positive Parenting Practices
Family Connects	Aims to support families' efforts to enhance maternal and child health and well-being and reduce rates of child abuse and neglect.	Available to all families with newborns who live within a defined service area, which could be a region, county, city, neighborhood, or other geographic area. The model is designed for families with newborns ages 2 to 12 weeks but may reach families earlier or later (as long as the child is under six months old) when special needs are present (for instance, if an infant had been admitted for neonatal intensive care).	1 to 3 home visits by a registered nurse 2 to 12 weeks after the child's birth, follow-up telephone contacts with families and community agencies confirm families' successful linkages with community resources. The initial home visit typically lasts 1.5 to 2 hours. Home visitors provide more than one visit to about 30 percent of families based on their needs and continued interest in the program.	Nurses	Child Health Maternal Health - possible anxiety disorder Positive Parenting Practices Linkages and Referrals
Family Spirit®	"Seeks to promote mothers' parenting skills while assisting them in developing coping and problem-solving skills to overcome individual and environmental stressors. Incorporates traditional tribal teachings throughout the curriculum; cultural teachings are protective factors that can improve maternal and child health in American Indian communities."	Pregnant women and families with children younger than age 3. Originally implemented with American Indian families but also used with non-Native populations with high maternal and child behavioral health disparities.	Weekly visits through the child's first 3 months, biweekly from 4 to 6 months, monthly from 7 to 22 months, and bimonthly from 23 to 36 months of age. Visits typically last 45 to 90 minutes.	Paraprofessionals from the community, prefereably familiar with the local or tribal culture, traditions, and language(s). High school education plus two or more years of related work experience minimum.	Child Development/School Readiness - social-emotional/behavioral health Maternal Health - social-emotional/behavioral health - depression symptoms - substance use Positive Parenting Practices

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Health Access Nurturing Development Services (HANDS) Program	Designed to prevent child maltreatment, improve family functioning, facilitate positive pregnancy and child health outcomes, and maximize child growth and development	First-time pregnant mothers or parents with children up to 3 months old, who have multiple challenges, such as single parenthood, low income, substance abuse problems, or being victims of abuse or domestic violence.	Families progress as they successfully meet criteria outlined in the level system, which includes six options: Level 1-P (prenatal), Level 1, Level 2, Level 3, Level 4, and Level 0. It is not expected that all families will move through all levels. Home visits average an hour in duration.	Families progress as they successfully meet criteria outlined in the level system, which includes six options: Level 1-P (prenatal), Level 1, Level 2, Level 3, Level 4, and Level 0. It is not expected that all families will move through all levels. Home visits average an hour in duration.	Child Health Family Econonmic Self- Sufficiency Maternal Health Reductions in Child Maltreatment
Healthy Families America (HFA)®	Seeks to reduce child maltreatment, improve parent-child interactions and children's social-emotional well-being, and promote children's school readiness.	Individual HFA sites select the specific characteristics of the target population they plan to serve (such as first-time parents, parents on Medicaid, or parents within a specific geographic region). Families enroll before the child's birth or within three months of the child's birth, with services avaialble at least until age 3 to 5 as site resources and preferences allow.5	At least one home visit per week for the first six months after a child's birth, with less frequent visits after, depending on families' needs and progress over time. Typically, home visits last one hour.	Minimum of a high school diploma and be selected on criteria including experience working with chidlren and families, ability to establish trusting relationships and experience working in communities served.	Child Development/School Readiness - behavioral health and development - special education services in elementary school Child Health Family Economic Self- Sufficiency Linkages and Referrals Maternal Health - anxiety and depressive symptoms - alcohol use Positive Parenting Practices Reductions in child maltreatment Reductions in juvenile delinquency, family violence, and crime
Home Instruction for Parents of Preschool Youngsters (HIPPY)®	Aims to support parents and caregivers as their children's first teacher. Focuses on parent-involved and parent-directed early learning. HIPPY services are offered to parents, who then work with their own 2-through 5-year-old children.	Parents with children ages 2 through 5 years.	Weekly, hour-long home visits for 30 weeks per year and two-hour group meetings at least six times per year. Up to 4 years	Parent peers, trained to deliver curriculum	Child Development/School Readiness Positive Parenting Practices

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Intervention Nurses Start Infants Growing on Healthy Trajectories (INSIGHT)	Responsive parenting model guiding parent repsonses child's needs across four behavioral states: (1) drowsy, (2) sleeping, (3) fussy, and (4) alert (interactive play and feeding).	First-time mothers and their infants from birth until child's 3rd birthday	Four visits in child's first year + two clinic visits and two telephone contacts between child's 1st and 3rd birthday	Registered nurses	Child Development/School Readiness - self-soothing - recovery from distress
Maternal Early Childhood Sustained Home- Visiting Program (MECSH)	Designed to enhance maternal and child outcomes by providing supplemental prenatal and postpartum services beyond traditional care .	Parents with children younger than age 2 years who are at risk of adverse parental and/or child health and development outcomes	MECSH is designed to provide a minimum of 25 home visits for families who enrolled prenatally and 22 visits for families who enrolled postnatally. These visits continue until the child's second birthday and last from 60 to 90 minutes.	Registered nurses	Child Health Maternal Healt Positive Parenting Practices
Maternal Health Outreach Worker (MIHOW)	Works to improve child and maternal health outcomes, increase use of linkages and referrals to medical and social services, and build positive parenting skills.	Low-income families experiencing stress and isolation. Pregnnat women, children up to 36 months	Monthly 1-hour home visits from pregnancy up to child's third birthday.	Commuity heath workers, called outreach workers must be from the local communuity and have a high school diploma or equivalent, positive parenting history, and similar background to participants.	Child Health Linkages and Referral Maternal Health Positive Parenting Practices
Maternal Infant Health Program (MIHP) - MIchigan	Aims to reduce rates of maternal and infant morbidity and mortality by promoting healthy pregnancies, positive birth outcomes, and healthy growth and development for infants. designed to supplement regular prenatal and infant care by offering tailored education and counseling, care coordination, and referrals.	Pregnant women and infants up to 18 months old who receive Medicaid in Michigan	MIHP maternal services include an assessment visit and up to nine additional monthly visits to implement the plan of care during pregnancy. Mothers are also eligible to receive care as needed up to 60 days postpartum. MIHP infant services also include an assessment and up to nine additional monthly visits in the first year of the child's life.	Registered nurse, licensed social worker	Child Health Maternal Health

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Minding the Baby® Home Visiting (MTB-HV)	Aims to bridge primary care and mental health services for infants by pairing a nurse with a mental health professional to conduct home visits.	First-time parents living in low-income settings	The intervention lasts about 27 months, beginning in the second or early third trimester of pregnancy and continuing until the child's second birthday. During pregnancy, MTB-HV's goal is to deliver at least 8 to 10 weekly visits, although there are sometimes fewer depending on when a mother enrolls and delivers. Home visits take place weekly during the child's first year and transition to every other week during the second year. Visits vary in length, but average 45 to 90 minutes.	Registered nurse, Masters level mental health professoinal (licensed social workers preferred)	Child Health Maternal Health
Nurse-Family Partnership (NFP)®	Designed to improve (1) prenatal and maternal health and birth outcomes, (2) child health and development, and (3) families' economic self-sufficiency and/ or maternal life course development.	First-time pregnant women and their children, starting no later than the end of the woman's 28th week of pregnancy to age 2.	Visit frequency is flexible and content is adapted to meet the needs of the client based on the client's strengths, risks, and preferences. Home visits typically last 60 to 75 minutes.	Registered nurse	Child Development/School Readiness - behavioral or emotional health - language development/ delays - mental cognitive functioning - emotional regulation - executive functioning - substance use at age 12 Child Health Family Economic Self- Sufficiency Maternal Health - sense of mastery or control over their own life - anxiety, depression, overall mental health Positive Parenting Practices Reductions in child maltreatment Reductions in juvenile delinquency, family violence, and crime

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
Parents as Teachers (PAT)	Provides parents with child development knowledge and parenting support, provide early detection of developmental delays and health issues, prevent child abuse and neglect, and increase children's school readiness.	Families with children birth to Kindergarten. Parents as Teachers affiliate programs select the target population they plan to serve and the program duration.	One-on-one home visits, monthly group meetings, developmental screenings, and linkages and connections for families to needed resources. Parent educators conduct the home visits using structured visit plans and guided planning tools. Local sites offer at least 12 hour-long home visits annually with more offered to higherneed families. Parents as Teachers serves families for at least two years between pregnancy and kindergarten.	Parent educators with a minimum of a high school diploma and at two years supervised work experience with young children, parents, or both. Four-year degree in early childhood education or equivalent experience preferred.	Child Development/School Readiness - Gross motor development - language development - mental processing Family Economic Self- Sufficiency Positive Parenting Practices
Play and Learning Strategies (PALS) Infant	Designed to strengthen parent–child bonding and stimulate children's early language, cognitive, and social development.	Families with children 5 to 18 months	10 weekly 90 minute sessions.	Certified parent coaches. Recommended minimum of an associate's degree in early childhood (or a related field) or a high school diploma and two years of work experience in an early childhood setting.	Child Development/School Readiness - cooperation, social engagement with parent or caregiver Positive Parenting Practices
Promoting First Relationships® —Home Visiting Intervention Model	Seeks to promote children's social-emotional development by helping parents read and understand children's cues and the unmet needs behind challenging behaviors, and supporting parents' use of sensitive and responsive caregiving behaviors	Parents of children birth to age 5	weekly hour-long home visits for 10 to 14 weeks. The model can be extended based on a family's needs.	Promotion Model- two- year degree, bachelor's preferred. Intervention Model - master's degree. All home visitors must have prior experience working with children and their parents from birth through age 5 years and should have strong parent-child observation and parent engagement skills.	Child Development/School Readiness - behavioral health - social/emotional health Positive Parenting Practices Reductions in Child Maltreatment

Supplement 1 Select Home Visiting Models Demonstrating Positive Child or Maternal Health Outcomes* (continued)

MODEL	DESCRIPTION	TARGET POPULATION	FREQUENCY/DURATION/ SERVICES	HOME VISITOR QUALIFICATIONS**	OUTCOMES + SPECIFIC MENTAL HEALTH MEASURES APPROVED
SafeCare Augmented	Aims to improve (1) parental health decision making skills, (2) the safety of the home environment, and (3) parenting skills and parent-infant/parent-child interactions. Designed to address behaviors that can lead to child maltreatment. seeks to promote children's social-emotional development by fostering secure and healthy parent-child relationships.	Familes with young childen birth to age 5	Up to 18 weekly or biweekly sessions of 60 minutes	No minimum requirments, all providers must receive training and SafeCare certification	Linkages and Referrals Reductions In Child Maltreatment Reductions in Juvenile Delinquency, Family Violence, and Crime

*Based on HHS Home Visiting Evidence of Effectiveness (HomVEE) (41). HomVEE captures child mental health outcomes within the "Child Develoment and School Readiness" evidence domain, while maternal mental health outcomes are captured under "Maternal Health" - known outcomes are listed as sub-bullets of these domains. Only active, U.S.-implemented models listed based on HOMEVee and National Home Visiting Resource Center's 2022 Home Visiting Yearbook (42).

NOTE: Not all home visiting models or home-based interventions may meet the strict criteria for HomVEE evidence, notably emerging and promising models that may not have funding for the most rigourous research.

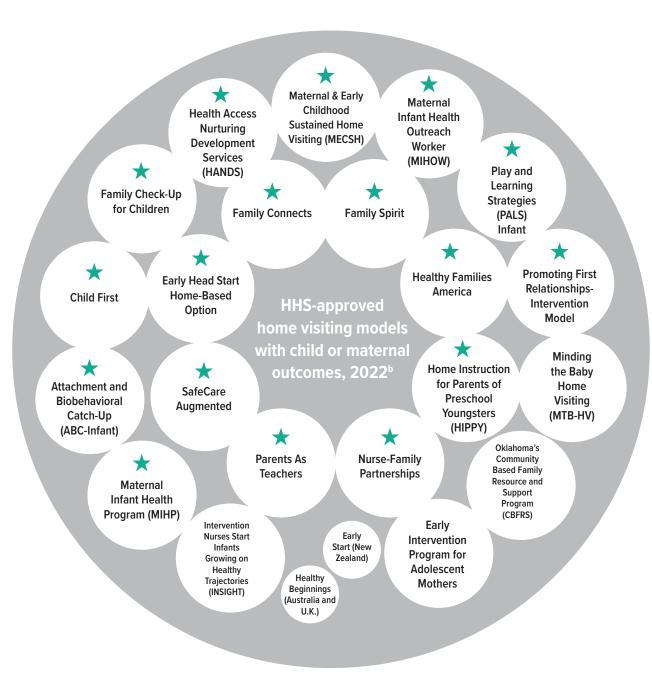
**This column only details home visitor type/qualifications and, not other required staff of each model, including program directors or other supervisory staff with additional qualifications who may supervise home visitors.



Supplement 2

HHS-approved home visiting models with child or maternal outcomes, 2022

★ Model active in at least one U.S. state in 2020 or 2021°



^bHom VEE, November 2022 https://homvee.acf.hhs.gov/sites/defalut/files/2022-11/

°(2022) 2022 Home Visiting Yearbook Arlington, VA: James Sell Associates and Urban Insitute https://nhvrc.org/about-home-visiting/models/

How to use this paper to "Think Bigger" and "Do Good"

- f 1 / Send the paper to your local, state, and federal policy- and decision-makers
- $\mathbf{2}$ / Share the paper with mental health and substance use advocates and providers
- 3 / Endorse the paper on social media outlets
- f 4 / Link to the paper on your organization's website or blog
- $\mathbf{5}$ / Use the paper in group or classroom presentations

As strictly nonpartisan organizations, we do not grant permission for reprints, links, citations, or other uses of our data, analysis, or papers in any way that implies the Scattergood Foundation, Peg's Foundation, Peter & Elizabeth Tower Foundation, or Patrick P. Lee Foundation endorse a candidate, party, product, or business.

SCATTERGOOD THINK DO SUPPORT

The Scattergood Foundation believes major disruption is needed to build a stronger, more effective, compassionate, and inclusive health care system — one that improves well-being and quality of life as much as it treats illness and disease. At the Foundation, we THINK, DO, and SUPPORT in order to establish a new paradigm for behavioral health, which values the unique spark and basic dignity in every human.

www.scattergoodfoundation.org



Peg's Foundation believes in relevant and innovative, and at times disruptive ideas to improve access to care and treatment for the seriously mentally ill. We strive to promote the implementation of a stronger, more effective, compassionate, and inclusive health care system for all. Our Founder, Peg Morgan, guided us to "Think Bigger", and to understand recovery from mental illness is the expectation, and mental wellness is integral to a healthy life.

www.pegsfoundation.org



The Patrick P. Lee Foundation is a family foundation with two core funding areas - Education and Mental Health. The Foundation's primary investments in education are through its scholarship programs in science, technology, engineering, and math. In mental health, the Foundation's investments focus on strengthening the mental health workforce, supporting community programs and services, advocating for increased public funding, and building the mental health literacy of the community.

www.lee.foundation



As grantmaker, partner, and advocate, the Tower Foundation strengthens organizations and works to change systems to improve the lives of young people with learning disabilities, mental illness, substance use disorders, and intellectual disabilities.

www.thetowerfoundation.org